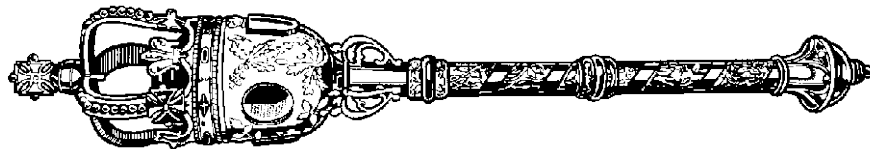


Report of the House Appropriations Subcommittee

on

Health & Human Resources



House Bill 1800

February 10, 2021

REPORT OF THE SUBCOMMITTEE

on

HEALTH & HUMAN RESOURCES

Mr. Chairman and Members of the Committee:

Today I am pleased to stand before you with the report of the Health and Human Resources Subcommittee. This is one of the most complicated and emotionally charged areas of the budget, because it deals with the provision of services to our most vulnerable citizens. This task has been made even more difficult since last March with the impact of COVID-19 on the Commonwealth. This past fall, we were fortunate to be able to restore funding to address many of the initiatives that were halted in the Spring due to COVID-19 such as: funding for mental health and developmental disability services, Medicaid provider rates, and prevention services for children. We were also able to benefit from federal funding to support child care, day support, group homes, nursing facility and assisted living facility providers; and provide hazard pay and personal protective equipment to personal care attendants.

This Session, I am pleased to report that the Subcommittee is recommending more than \$114 million in general fund spending above the Governor's budget and tapping into new and existing federal dollars to help us meet our needs.

Before I review our major spending items, I want to highlight our continued efforts to address the COVID-19 pandemic. As you know, in December, Congress provided states with significant new funding for COVID-19 vaccinations, testing, contact tracing and other activities related to disease surveillance and investigation. A significant portion of the new funding will bolster the long neglected infrastructure at our state and local health departments, helping them to improve their efforts to respond to the

pandemic and get citizens vaccinated. In an effort to support these efforts, the Subcommittee is recommending:

- \$107.3 million in state and federal funds to support vaccination efforts and ensure we have the supplies, staffing, and other infrastructure needed to vaccinate eight million Virginians,
- \$46.5 million in federal funds for state agencies to support COVID-19 disease surveillance and investigation, including testing, contact tracing, and the provision of additional personal protection equipment, and
- \$2.0 million to cover COVID-19 vaccinations for adults in the base Medicaid program.

Because it is a short Session, the Subcommittee narrowed its lens to focus on a few significant initiatives. First, we are recommending:

- \$83.2 million in state and federal funds to continue per diem payments to nursing facilities this next year and language for a new initiative to focus future state funding so we reward facilities for improving care to our nursing home residents.

We are also recommending:

- \$74.8 million in state and federal funds to increase personal care rates by 5% beginning in July on top of the planned 2% we provided last Session, and to ensure personal care attendants' wages meet the new minimum wage requirements,
- \$6.9 million in state and federal funds to provide paid sick leave for personal care attendants as required by HB 2137, and

- \$9.3 million in state and federal funds for hospitals serving special populations.

Mr. Chairman, we also embraced a number of proposals to continue our efforts to improve maternal and infant health, and address the health disparities by providing \$37.1 million for these efforts. We are recommending:

- \$31.8 million in state and federal funds to increase FAMIS coverage of prenatal care services for expectant mothers, regardless of their immigration status, and funding to add substance use disorder treatment as a benefit in the FAMIS MOMS program
- \$2.5 million in state and federal funds to add Doula services as a new Medicaid benefit for pregnant women and training for these providers to help them navigate Medicaid billing and administrative requirements, and
- \$202,326 to fund the Task Force on Maternal Health Data and Quality Measures (HB 2111) and planning for the establishment of a Fetal and Infant Mortality Review Team (HB 1950).

Finally, the Subcommittee is also recommending adopting a number of proposals that the Governor put forward in the introduced budget including:

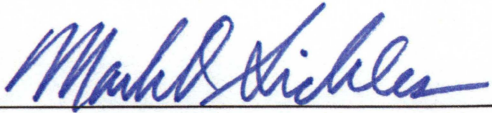
- \$14.2 million in state and federal funding for prevention services for children at risk of foster care placement and their families,
- \$10.2 million in state funds to address inequities in the State and Local Cooperative Health Department funding formula, which the House adopted when it passed HB 1963,

- \$4.9 million to expand the SNAP employment and training program to 95 additional localities,
- \$3.5 million for services to divert and discharge individuals with dementia from the state's geriatric mental health hospitals, and
- \$2.2 million to allow access to preferred office-based Medicaid opioid treatment services for individuals with mental illness.

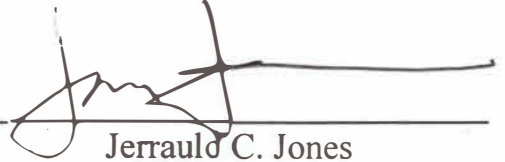
Mr. Chairman with your help and that of the Committee, the Subcommittee is recommending funding for a number of bills that were passed in this area amounting to \$17.9 million in state and federal funding. These range from adopting SNAP broad based categorical eligibility, thereby reducing food insecurity, facilitating enrollment in Medicaid by sharing information between the Tax Department and the Health Benefit Exchange, and assisting TANF recipients become more self-sufficient through the strategic use of temporary subsidized wages leading ultimately to a better job and career path.

Mr. Chairman, I want to thank the members of the Subcommittee for their continued commitment to working on health and human services issues, which is never easy. I would also like to thank you Mr. Chairman and members of this Committee for your support of our efforts. I hope it will be your pleasure to adopt our Subcommittee report.

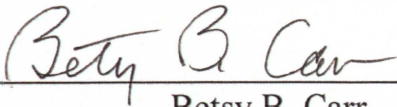
Respectfully Submitted by the House Appropriations Subcommittee on Health & Human Resources:



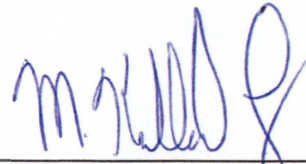
Mark D. Sickles, Chair



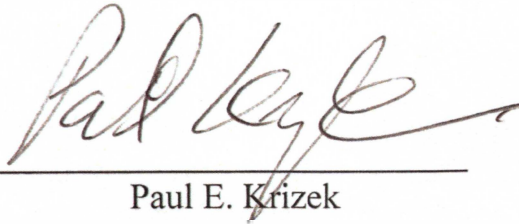
Jerrauld C. Jones



Betsy B. Carr



M. Kirkland Cox



Paul E. Krizek



C. Matthew Fariss



C.E. Hayes, Jr.



Emily M. Brewer

HB 1800 Amendments	2020-22 BIENNIAL TOTAL		FTE
	General Fund	Nongeneral Fund	

HEALTH AND HUMAN RESOURCES

Spending Items

Children's Services Act

293 #1h	HB 2212 Plan for Effective Implementation of CSA	\$121,443	\$0	1.00
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Department of Health

296 #1h	Add Positions in the VDH Office of Emergency Medical Services	\$0	\$0	30.00
296 #2h	VA Assoc. of Volunteer Rescue Squads Fund Disbursement	Language		
297 #1h	HB 1950 Fetal & Infant Mortality Review Team	\$51,146	\$0	
299 #5h	HB 1989 Communicable Disease Info System for EMS	\$0	\$956,377	
301 #1h	HB 1995 Rare Disease Advisory Council	\$42,716	\$0	
301 #2h	Restore Funding for the Virginia Sexual & Domestic Violence Prevention Fur	\$375,000	\$0	
301 #3h	Comprehensive Adult Sickle Cell Disease Services	\$500,000	\$0	0.50
302 #1h	Chesapeake Health Department Rent Increase	\$181,298	\$0	
302 #2h	Pilot program to Study Use of Vertically Elevated Septic System	Language		
303 #1h	HB 2007 Prescription Price Transparency	\$393,801	\$0	
303 #2h	Increase Funding for Special Olympics Healthy Athlete Program	\$40,000	\$0	
307 #1h	HB 2111 Task Force on Maternal Health Data and Quality Measures	\$151,180	\$0	
307 #3h	Certification Program for Doulas	Language		

Department of Health Professions

309 #1h	HB 1988 Add 3 Positions for Board of Pharmacy	\$0	\$0	2.00
309 #2h	HB 1953 Fund New License Category for Certified Midwives	\$0	\$66,000	1.00

Department of Medical Assistance Services

312 #1h	Coverage of Prenatal Care Services	\$11,136,631	\$20,682,315	
313 #2h	Restore Funds for Nursing Homes with Special Populations	\$506,903	\$506,903	
313 #3h	Plan Pilot Program for Medicaid Support for Mobile Vision Clinics for Kids	Language		
313 #4h	Restore Funding for Medicaid Works for Individuals with Disabilities	\$57,210	\$57,210	
313 #6h	Personal Care Attendant Orientation Training	\$53,247	\$103,361	
313 #7h	Medicaid Doula Provider Training and Resources	\$67,660	\$67,660	1.00
313 #8h	Continue Nursing Home Per Diem Payment & Value-based Purchasing Prog	\$41,645,055	\$41,645,055	
313 #9h	Modify Capital Reimbursement for Certain Nursing Facilities	\$119,955	\$119,955	
313 #10h	Indirect Medical Education Funding for Children's Hospital of the King's Da	\$2,250,000	\$2,250,000	
313 #11h	Rate Increase for Personal Care Services	\$36,694,163	\$38,138,845	
313 #12h	Authorize Development of Single Medicaid Managed Care Program	\$1,017,162	\$1,502,838	
313 #13h	HB 2137 Paid Sick Leave for Personal Care Attendants	\$3,443,865	\$3,443,865	
313 #15h	Emergency Department Care Coordination Program	\$1,319,515	\$3,798,129	
313 #17h	Coverage for Applied Behavioral Analysis Services	Language		
313 #18h	Permanent Continuation of DD Waiver Telehealth/Virtual Services	Language		
313 #19h	Review Medicaid Eligibility Requirements for SSI Recipients	Language		
313 #20h	Supplemental Payments for Lake Taylor	\$0	\$2,524,680	
313 #21h	Deferral of Nursing Home Rebasing	Language		
313 #22h	Medicaid Non-Emergency Transportation	Language		
313 #23h	Capture Savings from Medicaid eFMAP in FY 2022	Language		
317 #1h	Analysis of Telemedicine Remote Patient Monitoring			
317 #2h	Analysis of Medicaid/FAMIS Coverage on Maternal & Child Health Outcom	\$850,000	\$850,000	

Department of Behavioral Health and Developmental Services

320 #1h	HB 2230 Supportive Decision-Making Agreements	\$300,000	\$0	1.00
321 #2h	Clarify Use of LIPOS Funding	Language		
321 #3h	Modify Workgroup Analysis of Dementia Services	Language		
321 #4h	Appalachian Center for Hope Drug Treatment Program	\$50,000	\$0	
322 #1h	Chesapeake Regional Healthcare 20-bed Psychiatric Unit	\$2,250,000	\$0	
322 #2h	Modify Requirements for Medication Assisted Treatment	Language		

HB 1800 Amendments	2020-22 BIENNIAL TOTAL		FTE
	General Fund	Nongeneral Fund	

HEALTH AND HUMAN RESOURCES

Department for Aging and Rehabilitative Services

339 #1h Brain Injury Service Contracts	\$1,400,000	\$0	
344 #1h Demographic Services for Aging Services	\$50,000	\$0	

Department of Social Services

349 #1h Technical: Clarify PIPP Funding	Language		
350 #2h Technical: Adjust TANF Balance	Language		
350 #3h HB 2206 Expand Child Care Subsidy Program	\$0	\$9.6m in K-12 Report	
350 #4h Increase TANF Benefits Five Percent	\$335,238	\$3,829,406	
351 #1h Local DSS Salary Adjustments (included in Compensation and Gen'l Govt.	\$2,150,048	\$2,175,528	
354 #2h Capture Savings in Title IV-E Programs from FY 2022 eFMAP	Language		
356 #1h TANF for Good Shepherd Housing and Family Services	\$0	\$200,000	
356 #2h TANF for FACETS	\$0	\$250,000	
356 #3h TANF for United Community	\$0	\$500,000	
356 #4h TANF for Lorton Community Action Center	\$0	\$200,000	
356 #5h TANF for BritePaths	\$0	\$200,000	
356 #6h TANF for Koinonia	\$0	\$200,000	
356 #7h TANF for Visions of Youth STRIVE Program	\$0	\$75,000	
356 #8h CASA Welcome Center	\$5,000,000	\$0	
356 #9h Northampton County Community Center	\$2,000,000	\$0	
Total Spending	\$114,553,236	\$124,343,127	36.50

GF Spending Supplanted with Nongeneral Funds

299 #1h Supplant GF with NGF for Disease Surveillance & Investigation	(\$263,878)	\$263,878	
299 #2h Supplant GF with NGF for COVID-19 Data Modeling	(\$2,167,416)	\$2,167,416	
299 #3h COVID-19 Vaccination Funding	(\$59,123,029)	\$77,125,694	
299 #4h			
/ 326			
#1h COVID-19 Testing and Surveillance in DBHDS State-operated Facilities	(\$6,427,803)	\$6,427,803	
299 #6h			
/ 357			
#1h COVID-19 Surveillance and Personal Protective Equipment for DSS Licensing	(\$228,263)	\$228,263	
299 #7h COVID-19 Testing at Higher Education Institutions	see Higher Educ.	\$34,524,000	
302 #3h Supplant GF with NGF for Disease Surveillance & Investigation	(\$2,854,267)	\$2,854,267	
312 #2h Recognize 4th Quarter eFMAP Savings in FAMIS	(\$1,834,183)	\$1,834,183	
313 #1h Recognize 4th Quarter eFMAP Medicaid Savings	(\$91,136,758)	\$171,080,377	
313 #16h Adjust Virginia Health Care Fund for Additional Revenue	(\$39,388,787)	\$39,388,787	
315 #1h Recognize 4th Quarter eFMAP Savings in Children's Health Insurance Program	(\$1,762,463)	\$1,762,463	
350 #1h Supplant GF for NGF for Child Care for School Age Children	(\$16,600,000)	\$16,600,000	
354 #1h Recognize 4th Quarter eFMAP Savings in Title IV-E Programs	(\$2,923,178)	\$2,923,178	
Total Supplants	(\$224,710,025)	\$357,180,309	

Other Savings Items

307 #2h Level Fund Communications Campaign	(\$6,000,000)	\$0	
313 #5h Shift Coverage of Certain Prenatal Care Services to FAMIS Program	(\$13,428,714)	(\$13,428,714)	
313 #14h Capture Savings from Delay in Behavioral Health Redesign	(\$10,062,988)	(\$38,332)	
321 #1h Level Fund Discharge Assistance Funds	(\$2,500,000)	\$0	
Total Savings	(\$31,991,702)	(\$13,467,046)	

TANF Budget 2020-22 Biennium				
	HB 1800, As Introduced		House Proposal	
	FY 2021	FY 2022	FY 2021	FY 2022
TANF Program (Mandated Services)				
Income Benefits (including forecast)	\$29,707,479	\$34,711,133	\$29,707,479	\$34,711,133
Increase TANF benefit payments by 5%				\$3,829,406
Increase in relative support payments	\$8,457,600	\$8,457,600	\$8,457,600	\$8,457,600
Emergency and diversionary assistance	\$139,935	\$139,935	\$139,935	\$139,935
TANF-UP one-time payment	\$211,253	-	\$211,253	-
Revise TANF Full Employment Program (HB 2035)	\$600,000	\$2,504,815	\$600,000	\$2,504,815
VIEW Employment Services	\$13,612,144	\$13,612,144	\$13,612,144	\$13,612,144
VIEW Child Care Services (including forecast)	\$0	\$2,659,033	\$0	\$2,659,033
Caseload Reserve	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000
TANF State/Local Operations	\$56,910,707	\$56,910,707	\$56,910,707	\$56,910,707
Mandated Services Subtotal	\$111,639,118	\$120,995,367	\$111,639,118	\$124,824,773
Expanded Services (Discretionary Activities)				
Healthy Families/Health Start (\$417,822 at VDH)	\$9,035,501	\$9,035,501	\$9,035,501	\$9,035,501
Community Action Agencies	\$7,750,000	\$7,750,000	\$7,750,000	\$7,750,000
Domestic Violence Grants	\$3,846,792	\$3,846,792	\$3,846,792	\$3,846,792
EITC Grants	\$185,725	\$185,725	\$185,725	\$185,725
Comprehensive Health Investment Project	\$2,400,000	\$2,400,000	\$2,400,000	\$2,400,000
Boys and Girls Clubs	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000
Resource Mothers	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000
Child advocacy centers (CACs)	\$1,136,500	\$1,136,500	\$1,136,500	\$1,136,500
Northern Virginia Family Services (NVFS)	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000
Virginia Early Childhood Foundation (VECF)	\$1,250,000	\$1,250,000	\$1,250,000	\$1,250,000
Long Acting Reversible Contraceptives (LARC) (at VDH)	\$3,000,000	\$4,000,000	\$3,000,000	\$4,000,000
Early Impact Virginia (home visiting)	\$600,000	\$600,000	\$600,000	\$600,000
Visions of Truth STRIVE Program	\$75,000	\$75,000	\$75,000	\$150,000
Grants for community employment & training	\$12,000,000	\$12,000,000	\$12,000,000	\$12,000,000
Laurel Center	\$750,000	\$750,000	\$750,000	\$750,000
FACETS	\$100,000	\$100,000	\$100,000	\$350,000
Two-Generation/Whole Family Pilot	\$1,125,000	\$1,125,000	\$1,125,000	\$1,125,000
VIEW name change (one-time funding)	-	-	-	-
Federation of Virginia Food Banks	\$3,000,000	\$3,000,000	\$3,000,000	\$3,000,000
Summer feeding program pilot	\$5,240,499	\$0	\$5,240,499	\$0
Transit passes	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000
United Community	\$700,000	\$700,000	\$700,000	\$1,200,000
Lighthouse	\$100,000	\$100,000	\$100,000	\$100,000
Emergency food supply boxes program	\$650,000	-	\$650,000	-
TANF funding sent to Direct Aid for Public Education (VPI)	\$16,600,000	-	\$16,600,000	-
One-time food assistance payment to Head Start parents	\$3,738,901	-	\$3,738,901	-
Cornerstones	\$750,000	\$750,000	\$750,000	\$750,000
Family Restoration Services in Hampton	\$125,000	\$125,000	\$125,000	\$125,000
Portsmouth Volunteers for the Homeless	\$250,000	\$250,000	\$250,000	\$250,000
Menchville House	\$125,000	\$125,000	\$125,000	\$125,000
Good Shepherd Housing and Family Services				\$200,000
Lorton Community Action Center				\$200,000
BritePaths				\$200,000
Koinonia				\$200,000
Expanded Services Subtotal	\$80,033,918	\$54,804,518	\$80,033,918	\$55,629,518

TANF Budget 2020-22 Biennium				
	HB 1800, As Introduced		House Proposal	
	FY 2021	FY 2022	FY 2021	FY 2022
Other Spending (Cost Avoidance)				
At-Risk Child Care	\$0	\$12,857,212	\$0	\$12,857,212
Head Start Wraparound	\$1,416,245	\$2,500,000	\$1,416,245	\$2,500,000
Local Staff Support	\$6,405,502	\$6,405,502	\$6,405,502	\$6,405,502
Comprehensive Services Act Transfer	\$9,419,998	\$9,419,998	\$9,419,998	\$9,419,998
Other Spending Subtotal	\$17,241,745	\$31,182,712	\$17,241,745	\$31,182,712
Total TANF Budget	\$208,914,781	\$206,982,597	\$208,914,781	\$211,637,003
Annual Grant	\$157,762,831	\$157,762,831	\$157,762,831	\$157,762,831
Prior Year Balance	\$148,126,074	\$96,974,124	\$148,126,074	\$96,974,124
Annual Balance/Shortfall	\$96,974,124	\$47,754,358	\$96,974,124	\$43,099,952
Structural Balance/Shortfall	(\$51,151,950)	(\$49,219,766)	(\$51,151,950)	(\$53,874,172)